

# Research on the Ways and Countermeasures of THE CPPCC Participating in Grassroots Governance under the Leadership of the CPC

## -- A Case Study of Cuizhuyuan Community in Nanjing

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### Abstract

With the rapid development of economy and the realization of a well-off society in an all-round way, China's social governance path has been unable to meet the increasingly diversified needs of residents, so the party introduced the concept of "grassroots consultation" in the study of grassroots governance, intended to play the consultative role of the CPPCC. Under the guidance of this theory, Nanjing Cuizhuyuan Community thoroughly carries out the spirit of consultation, promoting the realization of consultation, construction and sharing in the community. But the author after a thorough research to the community, found this path, there are some problems in the process of practice, among them, the consultation before the problem definition, the professionalism of the Chinese people's political consultative conference (CPPCC) in the process of negotiation and called for a weaker and negotiation result is difficult to effectively implement the problems such as relatively significant, for this, the author gives a lot information try some solving measures.

### Keywords

Chinese People's Political Consultative Conference (CPPCC) to Participate in; Grass-Roots Consultations; Community Governance; Problems and Measures.

## 1. The Research Backgrounds

### 1.1. Policy Background

The report to the 18th CPC National Congress on the reform of the political system specifically proposed "actively carrying out grassroots democratic consultation", which was the first time that the concept of grassroots democratic consultation appeared in an important PARTY document. Consultative democracy is an important means of implementing the Party's policies, and the introduction of the CPPCC in community-level governance can sink the leadership center of the Party, not only solve the problems of the people, but also enable the Party's leadership to take root at the basic-level. In order to thoroughly implement the consultative democracy spirit of "having a good discussion when dealing with matters", the CPPCC of Jiangsu Province actively discussed the relevant guidelines for the CPPCC's participation in grassroots governance, wrote them into official documents and delegated them to local governments as important instructions.

### 1.2. The Real Demand

After the third Plenary Session of the eleventh Central Committee of the Communist Party of China, the reform and opening up policy was implemented, and China's economic system gradually changed from planned economy to socialist market economy. The management system of units could not keep up with the pace of market economy, and gradually

disintegrated. The social public service and public welfare functions originally undertaken by the units are gradually separated from the units, and are constantly sinking to the grass-roots government and even the community [1]. Grassroots organizations began to assume some important social functions, but because of the incomplete theory of this aspect in China, there are many problems and contradictions in the practice process of grassroots organizations from management to governance. In order to maintain the benign operation and coordinated development of society, the government decided to introduce the CPPCC as a consultative organization to participate in grassroots governance.

## **2. Model is Introduced**

### **2.1. We Will Uphold the Leadership of the CPC and Introduce the CPPCC to Participate in Community Governance to Meet the Reasonable Demands of Residents**

#### **1. Uphold the leadership of the Party and serve the people effectively**

The aspiration of the people for a better life is the starting point and ultimate goal of all the work of the Party and the government. [2] Give full play to the core role of the Party in the process of community governance, take charge of the overall situation and coordinate all parties, improve the level of livelihood services and security, solve residents' worries, solve the problems of daily concern of residents, such as medical and health care, elderly care, etc., and improve residents' sense of belonging and happiness.

#### **2. We will encourage the CPPCC to participate in community social work services to meet residents' reasonable demands**

At present, there are some problems in community governance in China, such as lack of professional technical support and low efficiency in the process of governance. Grassroots CPPCC participation in community governance will help give full play to the role of specialized consultative bodies, provide better and more convenient public services to community residents, meet their diverse needs, effectively resolve conflicts of interests at the grassroots level, and fully advance the construction of socialist democracy.

### **2.2. We will Give Full Play to the Strengths of the CPPCC, and Establish Two-way Communication Channels between the CPPCC and the CPPCC**

#### **1. Transmit an order from above--Disseminate central policies to local governments**

We should have a thorough understanding of and grasp the essence of the guiding principles of the plenum, and convey them to party committees and governments at all levels. We should resolutely implement the decisions and plans of the CPC Central Committee with strong political awareness and ideological awareness, and improve the procedures and mechanisms for promoting democracy and enhancing unity and strengthening each other, and for making suggestions, consulting and building consensus.

#### **2. notify the superior of the circumstance of the inferiors--Collect public opinion, reach party committee, government**

Opinions and suggestions from residents on community construction were collected extensively, and various appeals in the community were summarized and conveyed to the Party Committee and the government, so as to make community governance decisions more scientific and democratic. Public opinion is the gold, the fertile ground for decision-making and the direction of policies. From community governance to governance, public opinion plays an important role, showing its unique charm and weight.

### **2.3. Carry out Three Links --Appeal, Consultation Plan, Solve the Problem**

#### **1. Focus on the demands of the masses**

A number of anonymous suggestion boxes were set up in the community with the participation of community Party organizations and CPPCC through the combination of online and offline. Give full play to the role of the Internet, set up community Wechat groups, so that residents can speak freely. The neighborhood committees collect and sort out the relevant issues reported by residents, and the community Party organizations and CPPCC members, on the basis of extensive consultation and repeated selection, determine topics that are highly targeted, attract high attention, and closely relate to the interests of the people.

#### 2. Draft a plan for consultation

Before the consultation meeting, conduct in-depth research, find out the controversial points of the issue, and prepare the consultation plan in advance. The consultation should be conducted in a standardized and orderly manner, in a simple and convenient way for the benefit of the people, with mutual respect and democratic centralism. The opinions of residents' representatives should be heard in accordance with the pre-decided topics and the feasibility of the consultation plan should be jointly discussed. On the premise of respecting the demands of all parties, we should seek common ground while shelving differences and reach a satisfactory solution to the problem.

#### 3. Translating the outcome of the consultation

The neighborhood committee, industry committee and property management committee will implement the negotiation results in place, and residents will participate in the supervision throughout the whole process and put forward supervision opinions online and offline at any time. The CPPCC will organize opinions and timely communicate with the neighborhood committee, industry committee and property management to ensure the perfect implementation of the negotiation results without deviating from the preset plan.

### **2.4. Building Four-party Platform --A "Four-party Linkage Platform +" Jointly Participated by Neighborhood Committees, Industry Committees, Property and Social Organizations and CPPCC Members, Led by the Community Party General Branch**

#### 1. Develop the core function of community party organization.

Strengthen the construction of party organizations at the grass-roots level, carry forward the working method of "from the masses, to the masses", establish close ties with the masses, and achieve heart to heart with the people.

#### 2. Give play to the leading role of community committees.

We will establish a work system of "three lines, one network". We will establish mechanisms for consultation, resource integration, joint activities and information sharing. We will actively guide and support diverse entities to participate in community governance and services.

#### 3. Give play to the main role of community residents.

Adhering to the concept of "trust, participation, commitment and mutual assistance", it cultivates community residents' sense of ownership, improves residents' enthusiasm to participate in community governance, and makes suggestions and suggestions for community development to build a beautiful community.

#### 4. We will give full play to the professional support role of social organizations.

Residents are encouraged to actively participate in community social organizations, contribute their professional strength to the "difficult and miscellaneous diseases" in community governance, and play a professional supporting role in the consultative meeting.

### 3. Existing Problems

#### 3.1. Pre-negotiation Issues

##### 1. Definition of the problem

Cuizhuyuan Community allows CPPCC members to participate in the new form of consultation on the "Sifang Platform", which effectively solves the increasing problems and demands of the community residents. However, before the consultation, the boundary of whether the CPPCC needs to participate in the issues discussed is unclear. Although both CPPCC consultation and grassroots consultation are manifestations of people's democratic consultation, CPPCC consultation is more political and targeted, and grassroots consultation is generally characterized by complexity and fragmentation as it is closer to people's lives. In the "Quadripartite platform" constructed by Cuizhuyuan community, although the community gave full play to the resource advantages of all parties, it was vague about the definition of the problem. The 10 rules of procedure formulated did not clearly divide the severity of the problem, and did not specify which kind of problem required the CPPCC to participate in the consultation.

##### 2. The participation of community residents and units is not high.

Although Cuizhuyuan community let the CPPCC participate in the consultation of the "Four-party platform", the AUTHORITY of the CPPCC is not high among the public, and it cannot completely solve the problem of low degree of participation of residents. Compared with difficult and hot issues in the community, residents usually pay more attention to cultural and sports activities. Residents are usually more willing to participate in post-event discussions and evaluations than pre-event discussions and decisions. In Cuizhuyuan community, some residents find it difficult to actively participate in public affairs and cannot correctly understand the importance of public interests. They usually put their own interests in the first place when negotiating with the governing bodies such as the Residential Committee, which leads to the conflict between private interests and public interests.

#### 3.2. Problem in Negotiation

##### 1. CPPCC members lack a sense of responsibility and their consultative ability needs to be improved

Cuizhuyuan community invited CPPCC members to participate in grassroots consultation and discussion measures can effectively play the professional ability of CPPCC members, so that deliberative democracy fully permeate into the grassroots. But in Chinese people's political consultative conference (CPPCC) personnel were involved in the process of negotiation bear responsibility consciousness, lack of negotiating skills in negotiation meeting, only individual CPPCC meeting as a process rather than real play to the function of BSFLP is Chinese people's political consultative conference, the content of the meeting and proposal is not interested in, only the surface to attend the meeting, did not give full play to the Chinese people's political consultative conference consultation mechanism, it is only an honor to be a CPPCC member, not a responsibility. As a result, the consultation meeting failed to achieve the desired results, wasted resources and ultimately failed to address the residents' demands.

##### 2. CPPCC members are not closely connected with the community and lack effective connection with various subjects

Exist improper contact with the community, the cohesion of the reason has the following two points: one is the Chinese people's political consultative conference committee is a professional level in the field of talent, but the community governance object widespread, the dispute of higher complexity of short-term can cause the CPPCC member cannot have in-depth knowledge of community affairs, this led to the Chinese people's political consultative conference in consultative conference to provide timely, professional advice; Second, people are not familiar

with and close contact between CPPCC members and various subjects in the community. In the process of consultation meetings, there is easy information asymmetry between CPPCC members and various subjects, which leads to the inability to form joint efforts to solve problems, resulting in repeated consultation between the community and the CPPCC, wasting human resource costs.

### **3.3. Implementation of the Results of the Consultation**

#### **1. The definition of rights and responsibilities is not clear**

Nanjing Cuizhuyuan Community allowed CPPCC to participate in the consultation of "Quadripartite platform", which helped solve residents' living problems and actively participated in community governance, but also brought new problems. There are many organizations participating in "Sifang Platform", which directly leads to the complicated division of power and responsibility in the process of promoting the follow-up affairs. If the affairs are handled improperly, it is difficult to divide the power and responsibility, which may increase the contradictions between departments and make it difficult to carry out the follow-up work of "Quadripartite Platform". CPPCC members are not involved in specific community affairs, and there are often overlapping functions between property management companies and owners' committees and neighborhood committees. If each unit cannot trust and cooperate with each other, but restrict each other, it will greatly increase the difficulty of community management and construction.

#### **2. The implementation cycle of solutions to grassroots problems is too long and the effect is not significant.**

For residents, the biggest concern must be the concrete implementation of the final solution to the problem. Although the "Four-party platform" ensures that democracy and public interests are not infringed in the process of issue consultation, it also leads to the difficulty of solving measures and takes a long time to implement. Should strive to solve efficiently in a short time. Keep an eye on the problem as it progresses. Many problems are in a series of attempts and then nothing, how to objectively evaluate the problem solving effect, put forward further improvement is also a top priority. Inconsistency between words and deeds is likely to cause dissatisfaction among residents, leading to a decline in the status of the CPPCC among the public. We should attach importance to the efficiency of solving problems, ensure that all kinds of work is implemented in place, and improve the processing system of grassroots problems.

## **4. The Measures**

### **4.1. A Clear Demarcation Line for Negotiations is the Precondition, and a Reasonable Selection of Negotiation Topics is the Foundation**

We will improve the rules of procedure for the Quadripartite Platform, refine the consultation process, and clarify the boundaries of issues. Before the joint meeting of "Sifang Platform", questions and appeals of community residents were collected by issuing questionnaires or visiting surveys. Then, the joint Party Branch of social organizations established under the leadership of the Party Committee took the lead in internal discussion of issues and selected the problems common to community residents and urgently needed to be solved. CPPCC members with certain reputation and professional knowledge in this field should be invited to participate in consultation for problems that are highly professional and cannot be solved through consultation within the community. Clarifying the boundary between consultation within the community and consultation of the CPPCC can give play to the institutional advantages of consultation of the CPPCC and speed up grassroots governance to a higher level.

## 4.2. We will Strengthen the CPPCC's Sense of Responsibility

From the perspective of the main body of the CPPCC, we can consider the following aspects to strengthen the sense of responsibility of CPPCC members: First, strengthen the learning mechanism of CPPCC members, hold regular training exchanges, so that local political associations can communicate with each other, share learning experience, and enhance the professional and political literacy of CPPCC members; Second, establish a supervision mechanism for CPPCC members to supervise their performance of duties, inspect their active participation in meetings, keep records of their opinions and suggestions, and implement a compulsory withdrawal mechanism for CPPCC members who often do not attend meetings or perform their duties. Finally, in the process of political consultation, meetings should be held in a regular manner and in stages, so as to reduce the arbitrariness and temporary nature of consultation, and regular consultation meetings should be held to strengthen their sense of responsibility.

## 4.3. Build Information Communication Platform, Strengthen Contact with the Community

Build an online and offline information sharing platform. Offline liaison groups between the CPPCC and grassroots communities and homes for CPPCC members in the community have been established so that CPPCC members and residents can regularly communicate and learn about the daily life of community residents through field visits and household surveys. We will participate in the institutional development of the Four-party platform, fully infiltrate CPPCC consultation into all aspects of democratic life, and effectively play the role of CPPCC democratic consultation. Online establishment of the "Internet + CPPCC" consultation form, expand communication channels, such as wechat public account, set up official account on Weibo and so on, so that community residents can directly raise questions and appeals online, which not only saves time cost and improves service efficiency.

## 5. Conclusion

The system of grassroots self-governance is the most important part of the national governance system, which is directly related to whether the interests of the people can be effectively guaranteed and whether their needs can be fully met. At present, China's grassroots governance is in urgent need of a new governance model that can play a pluralistic role, pay attention to the interests of residents, and negotiate and cooperate with multiple parties. At present, the theoretical concept of "grass-roots consultation" has been basically perfected. In recent years, many communities have introduced this concept into community governance practice, and achieved certain results.

On this basis, the author chose Nanjing Cuizhuyuan Community as the research object, explored and analyzed the new mode and path of CPPCC participation in grassroots governance, focused on the consultation mode of Cuizhuyuan community and the existing problems in the mode, and tried to provide solutions after consulting a large number of relevant reference documents. The author thinks that to strengthen the Chinese people's political consultative conference (CPPCC) bear responsibility consciousness, the use of network communication platform to build new community can solve part of the problem, but like the consultation to specific effective implementation and implementation effect to examine evaluation problem has not been effective solution, hope that the future related researchers can make some creative breakthroughs. In addition, this paper only takes Nanjing Cuizhuyuan community as the research object, which is not comprehensive and may not be applicable to other areas. The theoretical research and practical activities of THE CPPCC's participation in grassroots governance are just on the rise. The author hopes that this article can provide some references

for future researchers and contribute to the improvement of the theory of the CPPCC's participation in grassroots governance.

## Acknowledgments

Fund Project: 2020 Undergraduate Innovation Training Program of Nanjing Audit University "Research on ways and Countermeasures of CPPCC participating in Grassroots Governance under the Leadership of the Party -- a case study of Nanjing Cuizhuyuan Community" (2021SX04003Z).

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